

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
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P 221805Z MAR 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 7004
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INFO USMISSION USNATO PRIORITY
AMEMBASSY ANKARA PRIORITY
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AMEMBASSY OTTAWA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY REYKJAVIK PRIORITY
AMEM?-SSY ROME PRIORITY 3108
USDEL MBFR VIENNA PRIORITY
USMISSION GENEVA PRIORITY
USDEL MC BRUSSELS PRIORITY
USNMR SHAPE PRIORITY
CINC EUR VAIHINGEN PRIORITY
CINC USAREUR HEIDELBERG PRIORITY
CINC USAFE RAMSTEIN PRIORITY

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E.O. 11652: XGDS-1
TAGS: MILI MPOL MNUC PARM MBFR SALT NATO GW US
SUBJECT: TOUR D'HORIZON MEETING WITH DEFENSE MINISTER
APEL

BEGIN SUMMARY. THIS CABLE DESCRIBES COMMENTS WHICH MINISTER APEL MADE TO ME ON SEVERAL SUBJECTS ON MARCH 21 DURING MY FIRST CALL ON HIM IN HIS NEW CAPACITY AS DEFENSE MINISTER. APEL LOOKS FORWARD VERY MUCH TO SECRETARY BROWN'S VISIT TO BONN ON APRIL 13, AND HOPES TO DISCUSS A WIDE RANGE OF QUESTIONS WITH HIM.
END SUMMARY.

1. ON MARCH 21, I MADE MY FIRST CALL ON HANS APEL IN HIS NEW CAPACITY AS MINISTER OF DEFENSE. HE IMPRESSED ME AS FRESH, ENERGETIC, AND EAGER TO FACE THE MANY CHALLENGES OF HIS NEW POSITION. HE SEEMED EXTREMELY WELL INFORMED FOR ONE WHO HAD BEEN IN OFFICE FOR SUCH A SHORT TIME. APEL SPOKE IN HIS UNUSUALLY FLUENT ENGLISH, AND EXPRESSED HIMSELF EFFORTLESSLY, EVEN ON THE MOST COMPLEX QUESTIONS. HE IS OBVIOUSLY EAGER TO WORK CLOSELY WITH US. FOR EXAMPLE, I HAD REQUESTED THE APPOINTMENT WITH HIM ONLY ON MARCH 20 AND IT WAS GRANTED IMMEDIATELY.

2. WE DISCUSSED THE FOLLOWING SUBJECTS (MY CONVERSATION WITH HIM ON AWACS IS REPORTED BY SEPTTEL):

SECRETARY BROWN'S VISIT

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3. MINISTER APEL SAID HE LOOKED FORWARD VERY MUCH TO SECRETARY BROWN'S VISIT TO BONN ON APRIL 13. HE FELT THE TIMING OF THE VISIT WAS GOOD. IF SECRETARY BROWN HAD COME EARLIER, AS WAS AT ONE TIME SUGGESTED, HE, APEL, MIGHT NOT HAVE HAD ENOUGH TIME TO BECOME SUFFICIENTLY CONVERSANT WITH THE MANY COMPLEX ISSUES BEFORE HIM. HE SAID HE WAS WILLING TO SPEND AS MUCH TIME AS NECESSARY WITH SECRETARY BROWN ON APRIL 13, BECAUSE HE FELT IT WOULD BE ADVISABLE TO DISCUSS A WIDE RANGE OF QUESTIONS SUCH AS AWACS, THE "TWO-WAY STREET," SALT, THE NATO LONG-TERM DEFENSE PROGRAM AND HOST NATION SUPPORT. I MENTIONED TO APEL THAT SECRETARY BROWN MIGHT ALSO RAISE WITH HIM THE VARIOUS PROBLEMS WHICH US FORCES IN GERMANY ARE ENCOUNTERING WITH THE GERMAN POSTAL AND TELECOMMUNICATIONS SERVICE (BUNDESPOST).

PRESIDENT CARTER'S MARCH 17 SPEECH AT WAKE FOREST UNIVERSITY

4. APEL HAD READ THIS SPEECH AND WAS "MUCH IMPRESSED" BY THE PRESIDENT'S STRONG REAFFIRMATION OF AMERICA'S

COMMITMENT TO PROTECTING ITS INTERESTS AND ITS ALLIES
AROUND THE WORLD. HE WAS PARTICULARLY PLEASED AT THE
EMPHASIS WHICH THE PRESIDENT PLACED ON WORKING CLOSELY
WITH OUR NATO ALLIES TO STRENGTHEN AND MODERNIZE OUR
DEFENSES IN EUROPE.

EAST/WEST NEGOTIATIONS AND DETENTE

5. APEL EMPHASIZED THE NEED TO CONTINUE A POLICY OF

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 05305

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DETENTE OR OSTPOLITIK WITH THE WARSAW PACT. "THIS IS MY CREDO," HE SAID. ANY BREAKDOWN IN THE ON-GOING ARMS
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CONTROL NEGOTIATIONS WOULD BE EXTREMELY UNFORTUNATE. ONE MUST BE FIRM WITH THE WARSAW PACT, BUT READY TO NEGOTIATE. APEL SAID IT WOULD BE USEFUL TO THE EAST/ WEST RELATIONSHIP IF THERE COULD BE PROGRESS IN SALT IN THE NEAR FUTURE. HE EMPHASIZED THAT WE MUST CONTINUE TO WORK FOR CONCRETE RESULTS IN THE MBFR NEGOTIATIONS. HE OBSERVED THAT THEY WERE VERY SLOW MOVING AND THAT SOME DIPLOMATS APPEARED TO BE "MAKING A CAREER" OUT OF MBFR IN THE PLEASANT SURROUNDINGS OF VIENNA.

6. IN THE DETENTE CONTEXT, I MENTIONED TO APEL THAT THE UNITED STATES WAS OF COURSE WORKING WITH THE SOVIET UNION IN A VARIETY OF AREAS, INCLUDING THE LIMITATION OF CONVENTIONAL ARMS TRANSFERS.

ENHANCED RADIATION WEAPON (ERW)

7. APEL EXPRESSED STRONG SUPPORT FOR THE IDEA OF OFFERING NON-DEPLOYMENT OF ERW'S IN EXCHANGE FOR AN APPROPRIATE SOVIET CONCESSION IN ARMS CONTROL. HE SAID IT WAS IMPORTANT TO SHOW FRG PUBLIC OPINION THAT WE WERE TRYING TO USE THE ERW TO ACHIEVE ARMS REDUCTIONS. IF THE SOVIETS DID NOT ACCEPT OUR OFFER AFTER TWO YEARS, THE ERW'S "SHOULD BE BROUGHT TO EUROPE."

8. APEL SAID THAT WILLY BRANDT AND SPD BUNDESTAG MEMBERS HERBERT WEHNER AND ALFONS PAWELCZYK HAD ALL EXPRESSED SERIOUS DOUBTS TO HIM THAT THE SOVIETS WOULD BE WILLING TO MAKE ANY ACCEPTABLE CONCESSION IN RETURN FOR NON-DEPLOYMENT OF ERW'S. APEL SAID HE NEVERTHELESS FELT IT WAS WORTH MAKING AN OFFER TO THE EAST.

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9. APEL SAID HE FELT THAT, IN ANSWER TO BREZHNEV'S LETTER ON THE ERW, THE FRG SHOULD BE POLITE AND EXPRESS SUPPORT FOR THE CONTINUED PURSUIT OF DETENTE, BUT SHOULD CLEARLY STATE THAT THE FRG FEELS

THREATENED BY THE LARGE WARSAW PACT BUILD UP, "THE TANKS, ETC." HE SAID ONE SHOULD SAY TO BREZHNEV IN EFFECT: IF YOU REALLY DON'T WANT US TO DEPLOY THE NEUTRON WARHEADS, THEN YOU MUST MAKE REAL CONCESSIONS. APEL DID NOT EXPRESS A PREFERENCE FOR ERW LINKAGE, BUT HE EMPHASIZED THAT, IF THE LINKAGE IS TO THE SS-20, THE GREAT THREAT OF THE TANKS REMAINS.

NATO LONG-TERM DEFENSE PROGRAM

10. APEL SAID THE FRG WOULD PROBABLY FULFILL UP TO 90 PERCENT OF ITS PART OF THE NATO LTDP. HE SAID THAT "IF WE PROMISE THE REMAINING TEN PERCENT, THE QUESTION IS WHERE THE MONEY WILL COME FROM." HE SAID THIS QUESTION WOULD BE DISCUSSED BY THE CABINET. HOWEVER, APEL EMPHASIZED THAT GERMAN CONTRIBUTIONS TO THE LTDP WOULD BE AMPLE. AS REGARDS THE LTDP HE SAW NO REAL MONEY PROBLEMS -- AS OPPOSED TO AWACS (SEE SEPTEL).
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